Congress of the United States

Washington, DC 20515

April 10, 2023

Mr. Josep Borrell Fontelles EU High Representative for Foreign Affairs and Security Policy c/o Delegation of the European Union 2175 K Street N.W. Washington, D.C. 20037

Dear High Representative Borrell,

We write to you today regarding the European Union's decision not to designate Iran's Islamic Revolutionary Guard Corps (IRGC) as a terrorist organization. On January 18, the European Parliament voted 598 to 9 in favor of a measure calling for the EU to designate the IRGC as part of an annual foreign and security policy report and approved a separate Iran-focused resolution on January 19 reiterating this position on the IRGC. Following this vote however, you and your colleagues on the EU Foreign Affairs Council elected not to execute the designation.

Iran remains a leading state sponsor of terror. For decades, the IRGC has freely and openly carried out plots targeting citizens in countries across the EU. A recent study by the Combating Terrorism Center at West Point showed that in the last five years Iran has instigated at least 33 plots to surveil, abduct, or assassinate citizens in Europe.

We understand the legal complexities involved in designating the IRGC as a terrorist organization pursuant to EU law Common Position 931, and fully appreciate the need for this decision to be adjudicated by either a judicial or "equivalent competent authority." But given the growing threat Iran poses to EU member states and their citizens, we urge you to treat this issue with the utmost urgency.

We believe there is an abundance of evidence available to the EU to provide the necessary basis for a terror designation of the IRGC, particularly given the European Court of Justice's ruling that investigations and prosecutions outside of the EU may be used as evidence to support additions to the terror list.

The IRGC has been implicated in, or could be linked to, numerous assassination plots both in and outside of the EU in recent years. Germany is currently pursuing prosecution against IRGC-linked individuals responsible for plotting attacks against synagogues in the state of North Rhine-Westphalia. Last year, an Iranian diplomat was convicted on terrorism charges in Belgium for his role in a 2018 plot against a gathering in Paris. In November, Britain's MI5 chief reported that there had been at least 10 kidnapping or assassination plots by the IRGC targeting U.K.-based persons since January 2022 alone; while authorities in Georgia said they foiled the IRGC's attempted assignation of an Israeli-Georgian businessman in Tbilisi that same month. In addition, the U.S. Department of Justice unsealed several indictments against IRGC personnel this year for murder-for-hire schemes targeting a former national security adviser and a former Secretary of State, among others. All such incidents appear to qualify as "terrorist acts" under EU law and thus we would argue admissible under Common Position 931.

We hope that in the upcoming meeting of the Foreign Affairs Council there will be due consideration on this very important and timely issue. For many years, the IRGC has supported and participated in numerous human rights abuses and terrorist activities, including the brutal crackdown of Iranian protestors following the murder of Mahsa Amini, the attempted assassination of European citizens, and the provision of hundreds of lethal drones to Russia. We strongly urge you, and your foreign affairs ministerial colleagues, to make the decision to fully sanction, penalize and delegitimize the IRGC, to help prevent them from further threatening democracy & freedom in the United States, Europe, and around the world.

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